[Docket No. NRCS-2020-0001]
PROPOSED FULL TEXT FOR PRACTICE STANDARD CODE 560



United States Department of Agriculture

560-CPS-1

Natural Resources Conservation Service

CONSERVATION PRACTICE STANDARD

ACCESS ROAD

CODE 560

(ft)

DEFINITION

An access road is an established route for equipment and vehicles.

PURPOSE

This practice is used to accomplish one or more of the following purposes:

 To provide a fixed route for vehicular travel for resource activities involving the management of conservation forestry operations, livestock, agriculture, wildlife habitat, and other conservation enterprises.

CONDITIONS WHERE PRACTICE APPLIES

This practice applies where access is needed from a private or public road or highway to a land use enterprise or conservation measure, or where access is needed in a planned land use area.

Access roads range from single-purpose, seasonal-use roads, designed for low speed and rough driving conditions, to all-purpose, all-weather roads. Single-purpose roads provide access to areas such as forest fire lines, forest management activities, remote recreation areas, or for maintenance of facilities.

This practice does not apply to temporary or infrequently used trails used for logging. Use NRCS Conservation Practice Standard (CPS) Forest Trails and Landings (Code 655). Trails and walkways used for animals, pedestrians, or off-road vehicles are addressed in NRCS CPS Trails and Walkways (Code 575).

CRITERIA

General Criteria Applicable to All Purposes

Design the access road to serve the enterprise or planned use with the expected vehicular or equipment traffic. Factors in the design include the type of vehicle or equipment and the speed, loads, soils, climate, and other conditions under which vehicles and equipment are expected to operate.

Location

Locate the access road to serve the purpose intended, to facilitate the control and disposal of surface and subsurface water, to control or reduce erosion, and to make the best use of topographic features. Design the layout of the road to follow natural contours and slopes to minimize disturbance of drainage patterns. Locate the access road where it can be maintained and where water management problems are not created. To reduce potential pollution, position the road as far as possible from water bodies and watercourses. To the extent possible, do not impede overland flow.

Alignment

Adapt the gradient and horizontal alignment to the intensity of use, the mode of travel, the type of equipment and load weights, and the level of development.

Grades normally should not exceed 10 percent except for short lengths. A maximum grade of 15 percent should only be exceeded if necessary for special uses such as field access roads or fire protection roads.

Width

The minimum width of the roadbed for an all-purpose road is 14 feet for one-way traffic and 20 feet for two-way traffic. The roadbed width includes a tread-width of 10 feet for one-way traffic or 16 feet for two-way traffic and 2 feet of shoulder width on each side. Increase the two-way traffic width by a minimum of 4 feet for trailer traffic. Single-purpose roads will have a minimum width of 10 feet with greater widths at curves and turnouts. Use vegetation or other measures to protect the shoulders from erosion.

Use turnouts on single lane roads where vehicles travel in both directions on a limited basis. Design the turnout to accommodate the anticipated vehicle use.

Provide a turnaround at the end of dead end roads. Size the turnaround for the anticipated vehicle type that will be using the road.

Provide parking space as needed to keep vehicles from parking on the shoulder or other undesirable locations.

Side slopes

Design all cuts and fills to have stable slopes that are a minimum of 2 horizontal to 1 vertical. For short lengths, rock areas, or very steep hillsides, steeper slopes may be permitted if soil conditions warrant and special stabilization measures are installed. Where possible, design slopes to a minimum of 4 horizontal to 1 vertical to improve establishment and maintenance of turf.

Where possible, avoid areas with geological conditions and soils that are subject to slides. When the area cannot be avoided, treat the area to prevent slides.

Drainage

The type of drainage structures used will depend on the intended use and runoff conditions. Provide a culvert, bridge, ford, or surface cross drain for water management at every natural drainageway. The capacity and design of the drainage feature must be consistent with sound engineering principles and must be adequate for the class of vehicle, road type, land use in the watershed, and intensity of use.

When a culvert or bridge is installed in a drainageway, it must have a minimum capacity that is sufficient to convey the design storm runoff without causing erosion or road overtopping. Table 1 lists minimum design storm frequencies for various road types.

Table 1: Minimum design storm frequencies

Road Intensity and Usage	Storm Frequency
Intermittent; single-purpose or farm use	2 year - 24 Hour
Frequent; farm headquarters, livestock access, isolated recreation areas	10 year - 24 Hour
High intensity; residential or public access	25 year - 24 Hour

For public access roads, design storm frequencies must also meet local standards.

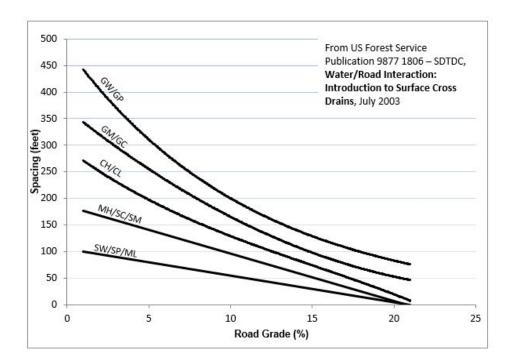
Use NRCS CPSs Stream Crossing (Code 578), or Aquatic Organism Passage (Code 396) when aquatic species are present, to design stream crossings.

An erosion-resistant low point or overflow area may be constructed across the access road to supplement the culvert capacity on nonpublic-use roads.

Surface cross drains, such as broad-based or rolling dips, may be used to control and direct water flow off the road surface on low-intensity-use forest, ranch, or similar roads. Protect the outlets of drainage measures to limit erosion. On steep grades where water could run down the road, use a broad-based dip or other similar feature to divert runoff. The surface cross drain must be constructed of materials that are compatible with the use and maintenance of the road surface. The discharge area for a surface cross drain must be well-vegetated or have other erosion resistant materials (see fig. 1). Reduce separation distances as needed to account for local hydrologic conditions.

Design a minimum cross slope to direct precipitation off of the roadway. Cross slopes range from 1.5 to 2 percent for paved surfaces and 2 to 6 percent for unpaved surfaces.

Provide ditches, as needed, to move water away from the road. Maintain unobstructed flow into the ditches to prevent flows from causing roadside erosion. The capacity of a roadside ditch must be adequate to carry the drainage from the road surface. Design ditch channels to have stable grades and side slopes. Provide a stable outlet for the ditch. Protection may include riprap or other similar materials. Use NRCS CPSs Structure for Water Control (Code 587), Lined Waterway or Outlet (Code 468), or Grade Stabilization Structure (Code 410), if needed.



Surfacing

Install a wearing course or surface treatment on the access road if required by traffic needs, soil, climate, erosion control, particulate matter emission control, or other site condition. If none of these factors apply, no special treatment of the surface is required.

When a treatment is used, the type of treatment will depend on local conditions, available materials, and the existing road base. On roads made of soils with weak bearing capacity, such as silts, organics, and clays, or where it is necessary to separate the surfacing material from the foundation material, place a geotextile material specifically designed for road stabilization applications under the surface treatment. Use the criteria in NRCS CPS Heavy Use Area Protection (Code 561) to design the surface treatment. Do not use toxic and acid-forming materials to build the road.

If dust control is needed, use NRCS CPS Dust Control on Unpaved Roads and Surfaces (Code 373).

Safety

Provide passing lanes, turnouts, guardrails, signs, and other facilities as needed for safe traffic flow. Design an intersection to a public highway to meet applicable federal, state and local criteria.

Erosion control

Use the criteria in NRCS CPS Critical Area Planting (Code 342) or the NRCS State-approved seeding specification to vegetate road banks and disturbed areas as soon soil and climatic conditions are favorable. If permanent vegetation cannot be established in a timely manner, use appropriate temporary measures to control erosion. If the use of vegetation is precluded and protection against erosion is needed, use the criteria in NRCS CPS Mulching (Code 484) to provide surface protection.

During and after construction, use erosion and sediment control measures to minimize offsite damages.

CONSIDERATIONS

Consider visual resources and environmental values during planning and design of the road system.

Consider locating roads outside of the active floodplain to reduce bank erosion potential and the effects on stream hydrology.

Limiting the number of vehicles and vehicle speed will reduce the potential for generation of particulate matter and decrease safety and air quality concerns.

Consider using additional conservation practices to reduce the potential for generation and transport of particulate matter emissions such as NRCS CPSs Dust Control on Unpaved Roads and Surfaces (Code 373) or Windbreak/Shelterbelt Establishment (Code 380).

During adverse weather, some roads may become unsafe or may be damaged by use. Consider restricting access to the road at that time.

When revegetation is needed, consider revegetating using species or diverse mixes that are native or adapted to the site and have multiple benefits. In addition, where appropriate, consider a diverse mixture of forbs and wildflowers to support pollinator and other wildlife habitat.

Consideration should be given to—

- Effects on downstream flows, wetlands, or aquifers that would affect other water uses or users.
- Effects on wildlife habitats that would be associated with the practice.
- Utilizing buffers where possible to protect surface water.
- Short-term and construction-related effects of this practice.

PLANS AND SPECIFICATIONS

Provide plans and specifications that describe the requirements for applying the practice to achieve its intended purpose. As a minimum, include—

- A plan view of the proposed road that shows water features, known utilities, and other features that affect the design.
- Road width and length with profile and typical cross section(s) including turnouts, parking, and turnarounds.
- Design road grades or maximum grades when applicable.
- Soils investigation. Location of soil borings and plot of the soil/geologic boring showing the Unified Soil Classification System, as needed.
- Type and thickness of surface treatment including any subbase preparation.
- Grading plan.

- Cut and fill slopes where applicable.
- Planned drainage features.
- · Location, size, type, length, and invert elevations of all required water control structures.
- Vegetative requirements that include vegetation materials to be used, establishment rates, and season of planting.
- Erosion and sediment control measures, as needed.
- Safety features.
- Construction and material specifications.

OPERATION AND MAINTENANCE

Prepare a written operation and maintenance plan for the access road. As a minimum, include the following activities:

- Inspect culverts, roadside ditches, water bars, and outlets after each major runoff event and restore flow capacity as needed. Ensure proper cross section is available and outlets are stable.
- Maintain vegetated areas in adequate cover to meet the intended purpose(s).
- Fill low areas in travel treads and regrade, as needed, to maintain road cross section. Repair or replace surfacing materials as needed.
- Selection of chemical treatment(s) for surface treatment or snow/ice removal, as needed. Select the chemicals used for surface treatment or snow and ice removal to minimize adverse effects on stabilizing vegetation.
- Selection of dust control measures, as needed.

REFERENCES

American Association of State Highway and Transportation Officials (AASHTO). 2011. A Policy on Geometric Design of Highways and Streets, 6th Edition. Washington, D.C.

AASHTO. 2001. Guidelines for Geometric Design of Very Low-Volume Local Roads (ADT < 400). Washington, D.C.

USDA Forest Service (FS). 2003. Water/Road Interaction: Introduction to Surface Cross Drains (Publication 9877 1806 – SDTDC). Washington, D.C.

Weaver, W.E., E.M. Weppner, and D.K. Hagans. 2015. Handbook for Forest, Ranch & Rural Roads: A Guide for Planning, Designing, Constructing, Reconstructing, Upgrading, Maintaining and Closing Wildland Roads (Rev. 1st ed). Mendocino County Resource Conservation District. Ukiah, CA. https://www.pacificwatershed.com/sites/default/files/RoadsEnglishBOOKapril2015b.pdf